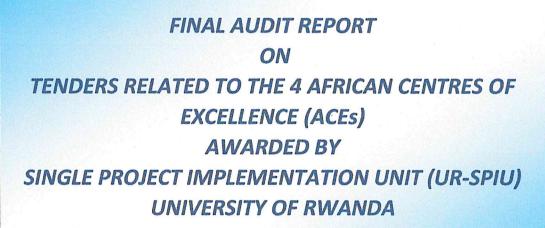
REPUBLIC OF RWANDA



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Kigali, May 2019

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LIST OF ABBREVIATIONS

BDS : Bid Data Sheet

CBM : Chief Budget Manager
CBS : Cost Based Selection

GCC : General Conditions of Contract

FTP : Full Technical Proposal
GoR : Government of Rwanda

IOCB : International Open Competitive Bidding

ITB : Instructions to Bidders

MINECOFIN: Ministry of Finance and Economic Planning

UR : University of Rwanda

SPIU : Single Project Implementation Unit

ACE : African Centre of Excellence

NOCB : National Open Competitive Bidding

QBS : Quality Based Selection

QCBS : Quality Cost Based Selection RFP : Request for Proposals

RFP : Request for Proposals
RFQ : Request for Quotations

RPPA : Rwanda Public Procurement Authority

RT : Restricted Tendering

SCC : Special Conditions of Contract

SS : Single Source

ITC, PTC: Internal Tender Committee, Public Tender Committee

TD : Tender Document
TN : Tender Notice

EXECUTIVE SUMMARY

This final audit report presents the findings of the procurement review of THE 4 AFRICAN CENTRE OF EXCELLENCE (ACEs), carried out by RPPA auditors. The main objective of the exercise was to audit the status of the 4 ACE's procurement, contracting and implementation processes and systems, in order to determine its level of compliance with the public procurement law and the associated regulations, circulars and directives issued by RPPA and generally accepted principles of good practice.

The audit has focused on tenders to be advertised in six months, tenders already advertised but contracts not yet signed, ongoing contracts and contracts completed during the last six months.

The field work included an examination of the procurement plan and its implementation, tenders publication and preparation of tender documents, bids opening and evaluation reports and contracts. As part of the audit, the field work was targeting the examination of contract management documents and other information pertaining to the 4 ACE's procurement system and processes. The whole audit process was supplemented by discussions with the key persons involved in the functions related to procurement where appropriate.

Auditors noted that it is the first time for the 4 ACE's to be audited by RPPA as isolated projects implemented by UR/SPIU. No previous recommendations to be implemented. Auditors noted the following satisfactory compliant practices from audited tenders:

- > All audited tenders have tender documents prepared;
- > Members of public tender committee (PTC) provided advice on bidding documents before their publication even if they did not establish a signed report;

The following deviations or weaknesses were noticed in UR/SPIU's procurement system and need corrective measures in order to avoid them in future procurement procedures:

- > Most of PTC members were not trained on public procurement (4 out of 7 persons);
- > Planning was not realistic in terms of time and budget for activities and as result planned dates were not respected;
- > Some awarded tenders were not planned as they are not in UR procurement plan;
- > There was delay to publish the evaluation results as the results were published in a period exceeding 21 days for many tenders;
- > Tender processes were engaged through single source without trying an open tendering, without knowledge of the targeted supplier (no due diligence) and all deals were done online (e-mail and skype) which resulted in failure in contract negotiation;
- > Some members of the evaluation team did not sign the evaluation report;
- > Contracts were was signed after expiration of the bid validity period without any proof of request for bid validity extension;
- > There is a problem in filing and some documents were not seen during the audit period.

Basing on the aforementioned deviations or weaknesses noticed in UR/SPIU's procurement system, respective recommendations have been provided in *chapter IV* of this report.



I. INTRODUCTION

1.1. Background

Rwanda Public Procurement Authority (RPPA) is a Public body established by the law n°25/2011 of 30/06/2011 determining its organization, functioning and responsibilities. It was created to replace the National Tender Board during a reform process in Public Financial Management launched by the Government of Rwanda (GoR), in which public procurement reform was one of the most important components. Within the scope of its mandate, Rwanda Public Procurement Authority carried out an audit on procurement in UR/SPIU on THE 4 AFRICAN CENTRE OF EXCELLENCE (ACEs) in order to monitor activities of public contract award and execution.

1.2. Procurement audit objectives

The objectives of the assignment were to:

- Audit the whole procurement process of all the sampled procurement activities carried out, right from the point of procurement planning to the end of the contract execution and determine whether the procurement process was in line with the Law and Regulations on public procurement. i.e. the Law No12/2007 of 27/03/2007 on public procurement as renewed and completed by the Law N°05/2013 of 13/02/2013 and the Ministerial order N°001/14/10/TC of 19/02/2014 establishing regulations on procurement and standards bidding documents;
- Assess the documentation of the procurement process and ACEs records management system and use of umucyo system;
- Making recommendations to address any weaknesses identified in the procurement system.

In this regard, from 19/12/2018, KAYIRA NSENGIYUMVA Antoine and NAHAYO Raymond from RPPA carried out an audit on procurement in UR/SPIU especially on THE 4 AFRICAN CENTRES OF EXCELLENCE (ACEs). The nominated facilitators were Mr. HATEGEKIMANA Gaston and NYUMVIRA Alexis who are Procurement specialist and procurement officer respectively.

1.3. Scope of the audit, Approach and Methodology

The audit considered the request submitted by UR through the letter DVC-FIN/1203/2018 of 16/11/2018. It covered tenders related to ACE Projects that were already advertised, tenders that were planned to be advertised within six months, ongoing contracts and tenders whose contracts execution have been completed during the last six months.

For the completion of the audit, the following methodology was applied:

- Pre-audit preparations;
- Introductory correspondences and meeting;
- Review of procurement documents;
- Data collection;

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- Closing meeting;
- Elaboration of provisional audit report and its submission to UR management for comments;
- Elaboration of final audit report and submission to concerned authorities.

II. AUDIT FINDINGS

2.1 Summary of audit findings

The following table indicates the number and stage of tenders audited; and overall assessment.

	In stage 1:	In stage 2:	In stage 3:	In stage 4:	Total:
	To be advertised	Advertised but	Ongoing	Recently	
	within 6 months	contracts not yet signed	contracts	completed	
				contracts	
Total	0	2	2	0	4
Total with no issues	0	0	0	0	0
Total with moderate issues	0	1	. 1	0	2
Total with serious issues	0	1	1	0	2

2.2 Details of tenders with moderate and serious issues

2.2.1. In stage 1: To be advertised within 6 months

None

2.2.2. In stage 2: Advertised but contracts not yet signed

Final note			Noted.											Noted.							
PE Comments			Recommendation well noted;						ě					Considering the planned UR should identify the The recommendation is well	for activities and needed items, gather noted. However, the major	for use of single reliable information on challenge has been about the	methods including the targeted supplier performance guarantee that the	Urgency and time- before engaging the identified supplier was not able	sensitiveness of the ACEIoT process for request for to provide. Thus, UR could not	Project" which pushed no objection to use sign the contract. There have	source been several meetings for
RPPA	recommendation		The scheduled activities	should be respected as	planned to ensure the	appropriate profitability	of the projects;							UR should identify the	needed items, gather	reliable information on	the targeted supplier	before engaging the	process for request for	no objection to use	single source
the No Moderate Serious Missing	documents/noticed	irregularities (Details)	The tender process did not	refer to the procurement should be respected as	plan (see the procurement planned to ensure the	plan 2017-2018) as the appropriate profitability		14/11/2017 and actual date	is February 2018 and re-	RFQ on 7/6/2018, planned	date for contract signing	was 14/01/2018 but the	contract is not yet signed;	Considering the planned	period for activities and	reasons for use of single	source methods including	"3.3. Urgency and time-	sensitiveness of the ACEIoT	Project" which pushed	RPPA to grant the requested
Serious	issues		7	41		1	ē								1						
Moderate	issue issues									50							<i>y</i> •	10			-
No	issue									4											
Title of the No	tender		Procurement	of equipment	to set up the	IoT	Laboratories	for the ACE	IoT (UR	005/G/SPIU/2	017-2018)					8					u
S/N			-																		



to obtain many			yet submitted and UK ald		
an open tender		r.	the above letter but it is not	*	
should prepare			15 days after reception of		-
urgent need. UR			was to be provided within	2	
there was no		tender;	The Performance security		
observed that	ways of acquiring equipment.	the way forward for this	prepared on 16/10/2018.		
process, it was	process and find other possible	UR should also indicate	FIN/1123/2018) was		
tendering	decided to cancel this tendering	provisional audit report,	security (REF: DVC-		
occurred in	FIELDCLOUD S.A.S; UR has	comments on the	Request for performance		
to delays	communications between UR and	provided. With	performance security:		
provided. Due	guarantee as well as various	security should be	decide on not providing the		-
latter was not	submit the performance presentation of this performance	submit the performance	University of Rwanda to		
Cancelation	Due to the delay in the	Reasons for delay to	Failure or slowness of		
			15-30/01/2018);		
			Training of ACE IoT staff	и	
9			15/01/2018 and Phase IV:		
_	5 1		Installation before	9	
			before 15/12/2017, Phase II:		The state of the s
			Purchase of equipment		
			30/10/2017, Phase II:	8	
			(Phase I: Design before		
			result of unrealistic planning		ė.
			compare to deliverables as a		
			on the expected results		
		project execution;	contract which had impact		
		time to avoid delays in	was delay to sign the		
	vain.	tendering processes on	competitive method, there		
V	contract negotiation but all in	procurement and start	authorization to use less		

				not decide on that case of			offers from
		2		non compliance by the			competent
s s		,		targeted supplier.			supplier.
				Missing documents:	To be provided before	The minutes of contract	The provided
23.	ă,	-		- Official document	final audit report.	negotiation have not yet been	document
	,		,	(minutes) on contract	-	signed because UR held endless	(Annex No.3) is
				negotiation of 07/09/2018		negotiations around the	not
	٠	¥.		through skype (Ref.		performance guarantee that	authentic/officia
				DVC-FIN/0981/2018		resulted in the cancellation.	I as it was not
,	9			dated 06/09/2018);	54		signed or
							stamped;
2.	Acquisition of	>		One of 4 members of the	All members of the	As explained to the auditors, the	The attendance
	books			evaluation team (Dr.	evaluation team should	question of not signing this	list should
	(UR007/G/SPI	-		Celestin TWIZERE) did not	sign the evaluation	evaluation report is not because	mention only
	U/2017-2018)			sign the report of	report. If one of them	the member disagreed with the	names of staff
				09/07/2018;	doesn't agree with some	others but simply because his	who
		11			decisions, his opinion	absence with apology was noted	participated in
					should be clearly	and this did not affect the	the bid
			-	6	mentioned in the report	quorum;	evaluation
		-			signed by all individuals		process;
	Ŷ				who participated in the		
					evaluation process;		
		-		The project was not	Any project shall be	The recommendation is noted.	No supporting
				executed within a given	given executed within a given	However, the issue here was	document
				period. Request for	period. Reasons for	because UR has been waiting for	provided in the
19	-	is .		performance security "REF:	delay to submit the	the supplier "Barnes & Noble,	management
	·			DVC-FIN/763/2018 was	performance security	Inc." to offer performance	comment.
				prepared on 13/07/2018".	should be provided with	guarantee. Many offices,	UR should



cel the	cess and)are an	n tender to	uin many	rs from	petent	pliers.		
have been can	to determine pro	nis tender in pre	both UR and ope	and to put in obta	measures to offe	(See Annex con	e resolutions sup	JR-Board of	
management including RPPA, have been cancel	discussing this issue	how to deal with tl	the best interests of	the country as well;	place the necessary measures to offers	mitigate the risks. (See Annex competent	No.4: Art. 11 of the resolutions suppliers.	of the meeting of UR-Board of	Directors)
	comments on the draft	udit report and UR	hould indicate the way	orward for this tender;				431	
The performance security the	was to be provided within comments on the draft discussing this issue to determine process	15 days after reception of a	the above letter but it is not should indicate the way the best interests of both UR and open tender to	yet submitted and the forward for this tender; the country as well; and to put in obtain	contract not yet signed. No	documented reasons for	such delay.		
		a a	\su						
		-						¥	7
		×	125						
,									
				ě					

2.2.3. In stage 3: Ongoing contracts

SN		Title of the Contractor	Contract	No	Moderate	Serions	Moderate Serious Missing documents & RPPA	RPPA	PE Comments	Final note
	tender	name	amount (Frw) issues issues	issues	issues	issues	noticed irregularities recommendations	recommendations		
							(Details)			9
<u>1</u>	Supply/acq	Lucas Nülle	827,174.47			7	Unrealistic planning:	planning: All procurement Contrary to the Implement	Contrary to the	Implement
-	uisition of	GmbH	Euros:				The tender was planned procedures & auditor's	l procedures &	auditor's	the
	laboratory						as NCB whereas the regulations should conclusion and recommenda	regulations should	conclusion and	recommenda
25	equipment	Tarl	-Batch 1:			-	estimated value of the be respected. The findings and the tion	be respected. The	findings and the	tion for
	and	9	529,786.27				tender was exceeding procurement	; procurement	method	further
	chemicals		Euros;				600,000,000 Frw which method for that envisaged	n method for that	envisaged	procurement
	12						is the ceiling the use of value of tender according to the planning;	f value of tender	according to the	planning;
			-Batch 2:				that method for goods should be ICB;	should be ICB;	procurement	
,		i.	297,388.20				(that is breached of Art.	29	plan, this tender	
			Euros.				15 of the MO Nº	-	(see the tender	
							001/14/10/TC of		notice here	
			Total contract				19/02/2014);		enclosed) has	
			amount is		z				been advertised	
			equivalent to						as ICB in	
			807,523,929						accordance with	



			Frw with					article 15 of that	
			reference to the					ministerial	
			bid opening		N			order (see	
			date					annex No.7:	
			(03/08/2017)					Copy of the	
			& Buying					tender Notice).	
	5		exchange rate			The planned timelines	The scheduled	The	Noted
	11		for 1 Euro =	3		were not respected	activities should be	recommendatio	
			976.243777	8		(planned publication	respected to ensure	n is well noted	
			frw			n	the appropriate	and timelines	
						against 30/03/2017 and	profitability of the	will be	
		33				the contract was signed	projects;	respected;	
					-	on 20/06/2018 instead of		•	
					1	30/05/2017 which was			
	ÿ			-		planned);	27		
						The contract of this	According to the	As explained to	The process
					2	tender was signed after	Article 35 of the	auditors at the	resumed
6	ē					the bid validity period	public		after expiry
						without any proof of	procurement law	meeting, the bid	of bids
						request to extend that	N° 12/2007 of		(03/12/2017
						period; i.e. more than	27/03/2007, the	has been) according
			2			ten months considering	bid validity period	extended at the	to the
ía.		×	7			the minutes of bid	shall not exceed	time of	provided
						opening date	one hundred and	negotiation	minutes of
			<			(03/08/2017), expiry	twenty (120) days	meeting (see	negotiation
				A		date of bids was	unless accepted by	Annex No.8:	held on
7					*	03/12/2017 and date of	the bidder justified	Copy of the	23/02/2018.
					e	contract signature	by an extension of	contract	Follow the
			100			(20/06/2018 and	bid validity;	negotiation	article 40 of
						between the above noted	9	minutes);	the law no
		383				dates, there are 321			62/2018 of
	2	-				days);	¥ (25/08/2018

Governing Public Procurement for further processes;	Contrary to mentioned article, notification of delay of	bid evaluation was done on 12/09/2017,	40 days after bid opening. Abide by the law	governing public procurement for further	process;	As African Centers of Excellence
	As explained to auditors at the closing meeting, at this time, UR had	internal evaluation process. In compliance	with the rules and regulations, especially with the article 12 of	the Ministerial Order N°001/14/TC of 19/02/2014; UR	has notified all bidders on that change (See Annex N°9: Copy of notification letter).	As explained to auditors, this tender is a
	Taking into account of the bid validity period, compliance with procurement	procedures is required.				Each awarded tender must be planned in the
	Slowness in Taprocurement procedures acwhere there is 70 days var between the bid opening codate (03/08/2017) and pr	starting date production process.				Awarded tender was not E planned; te
2						
						>
		s				
				-		-Lot 4: 73,918,459
						-Lot 4: EDIMAP Ltd
			p ·			Supply and installation of
			п	,		2.



۳. ا	enuty, any tender awarded under UR as procuring entity	should be in the UR consolidated procurement plan.	Noted.
	ACE's te en procurement as un approved by the profunder-World en funder-World en		The Nrecommendatio
ent plan and		. m	t covering for gentities de done of reception sted items of putting ate for n of the unce s which ded.
procureme published approved;	,		
			The performance guarantee for lots 4 & 5 provided by ECOBANK on 05/11/2018 and BK respectively will expire on 05/03/2020 (lot 4) & 28/02/2022 (lot 5) whereas it is desirable/ preferable to say that performance guarantee will be valid up to some days after final reception of all items requested.
-Lot 5:			
-Lot 5: NEO-TECH SA		**	
laboratory materials and equipment		-	

2.2.4. In stage 4: Recently completed contracts

None



2.3 Procurement methods and types of audited tenders

2.3.1. Procurement methods

Procurement methods	Num	ber of	Total procurement value	(Frw)
	procu	rement	>	
	Number	%	Contract amount (Frw)	%
Tenders awarded through authorized	4/4	100	927,738,575	100
methods of procurement in accordance	· ·			
with the limits of application				
NCB	1	25	120,214,646	12.96
ICB	1	25	807,523,929	87.04
Single Source	2	50	0	0
Total:	4	100	927,738,575	100

2.3.2. Type of tenders

Type of tenders	Number of p	rocurement	Total procureme	nt value
	Number	%	Contract Amount (FRW)	Percentage (%)
Supply	4/4	100	927,738,575	100
Total	4	100	927,738,575	100

III. RECOMMENDATIONS OF PREVIOUS AUDIT ACTIVITIES

Auditors noted that it is the first time for the 4 ACE's to be audited by RPPA as isolated projects implemented by UR/SPIU. No previous recommendations to be implemented.

IV. CONCLUSION AND RECOMMENDATIONS

4.1 Conclusion

The audit activity allows the audit team to conclude that UR/SPIU (THE 4 AFRICAN CENTRE OF EXCELLENCE)'s procurement system **level of compliance and performance** is medium since there were two (2 or 50%) audited tenders with serious issues and two (2 or 50%) with moderate issues. The noticed weakness and non-compliance with procurement law and regulations were highlighted in this report and have to be addressed accordingly.

4.2 Recommendations

Referring to the aforementioned irregularities, weaknesses and non-compliance, below are auditors' recommendation to the University of Rwanda:

- > UR should organize training for all PTC members to ensure that procurement proceedings follow laws and regulations;
- ➤ Planning should be realistic in terms of time and budget for activities so that the planned dates are respected (Article 2 of the ministerial order n°001/14/10/TC of 19/02/2014 establishing regulations on public procurement, standard bidding documents and standard contracts);
- No tender process should be engaged if the tender was not planned (Article 6 of the law n° 12/2007 of 27/03/2007 on public procurement; Article 2 of the ministerial



- order n°001/14/10/TC of 19/02/2014 establishing regulations on public procurement, standard bidding documents and standard contracts);
- The evaluation results should be published in a period not exceeding 21 days from the date of bid opening session;
- ➤ UR should try its best to use open competitive method of procurement for all tenders and engage the tender processes through less competitive method only if it meets requirements provided by article 24 and 29 of the law n° 62/2018 of 25/08/2018 Governing Public Procurement for further processes;
- ➤ UR should try its best to engage the tender processes through single source with well known and trustful bidders or conduct due diligence to acquire sufficient information on the targeted bidder/supplier with documented proof of technical and financial capabilities to execute the tender. For foreign suppliers, due diligence may engage concerned embassies for reliable information:
- > Some members of the evaluation team did not sign the evaluation report;
- \triangleright Contracts should be signed before expiry of the bid validity period and the bid security be released once the procurement contract is signed (article 37 of the law $n^{\circ}62/2018$ of 25/08/2018 Governing Public Procurement). If need be, for valid reasons of delay to sign the contract, validity of bid security should be extended;
- > UR should endeavor to avoid excessive delays and slowness in procurement process because this issue has negative impact on funding, execution time and performance of the entire project;
- > Improve filing so that all documents are easily accessed during the audit.

Done at Kigali, on 27/05/2019

Names	Position	Signature
Kayira NSENGIYUMVA Antoine	Audit Team Leader/RPPA	11/-
NAHAYO Raymond	Auditor/RPPA	

APPENDICES

Appendix 1: Introductory Meeting

Date: 19/12/2018

Venue: UR/SPIU Meeting room

Before data collection, a brief introductory meeting was done and chaired the Representative of the UR DVC-FIN. It brought together the UR staff involved in procurement and RPPA auditors.

The aim of the meeting was to clarify how the audit was to be conducted, the scope and objective and the role of each staff to make the audit a success.

Attendance list:

	Names	Institution
1.	NYUMVIRA Alexis	UR/SPIU
2.	HANYURWIMFURA Damien	UR
3.	MUKESHIMANA Belyse	UR
4.	MUGWANEZA Beatrice	UR
5.	BUGINGO Immaculate	UR/SPIU
6.	HATEGEKIMANA Gaston	UR/SPIU
7.	MUKAMISHA Donatienne	ACE

Appendix 2: Closing Meeting

Date: 28/12/2018

Venue: UR/SPIU Meeting room

On 28/12/2018, the audit data collection was closed in a meeting between UR officials and RPPA audit team. The meeting was chaired by the UR DVC-FIN.

The meeting aimed at sharing the general findings of the audit data collection before establishing the audit report. Clarifications and discussion on some findings were done and UR will have time to provide the management comments on the draft audit report for some noticed irregularities with supporting documents.

Attendance list:

8	Names	Position	Institution	Role in ITC
1.	KAYITARE TENGERA Francoise	DVC-FIN	UR	-
2.	BUGINGO Immaculate	SPIU Coordinator	UR	
3.	MUGWANEZA Beatrice	-	UR	-
4.	NYUMVIRA Alexis	ACE/Procurement Officer	UR	<u>-</u>
5.	HATEGEKIMANA Gaston	SPIU/Procurement Specialist	UR	Secretary
6.	Ns. Antoine KAYIRA	Audit Team Leader	RPPA	-
7.	Raymond NAHAYO	Audit Officer	RPPA	_

Appendix 3: List of ITC members/UR-SPIU

SN	NAMES	Position in UR	Entry date	Position in	Trained in
			in ITC	ACE/ITC	procurement
1.	NZEYIMANA Elie	SPIU/CEBE	08/10/2018	Chairperson	Not trained
	Makeba	Project Coordinator			
2.	KINANI Peace	SPIU/FELTP	08/10/2018	Vice-	Not trained
	-	Project Coordinator		Chairperson	
3.	HATEGEKIMANA	SPIU/Procurement	08/10/2018	Secretary	Trained
	Gaston	Specialist		20	
4.	NTAWUYIRUSHINTEGE	SPIU/CEBHA	08/10/2018	Member	Trained
	Seleman	Project Coordinator			
5.	BANZIMANA Stany	CBE/Assistant	08/10/2018	Member	Trained
		Lecturer	8		e ×
6.	Eng. MUNYABURANGA	CST/UR-ARES	08/10/2018	Member	Not trained
	Vivien	Project Coordinator			
		and Lecturer			
7.	TUYIZERE Marie Aimée	UR/Assistant	08/10/2018	Member	Not trained
	_	Lecturer			

Appendix 4: Check list for the 17 audited tenders

Tenders to be advertised within six months I.

None

II.

II. Tenders advertised but contracts not yet signed1. Procurement of equipment to set up the IoT Laboratories for the ACE IoT

1. Procurement	of equi	pment to set up	the IoT Laboratories for the ACE	lol	
Description Response					
Title of the tender			Procurement of equipment to	set up the IoT	
			Laboratories for the AC	CE IoT (UR	
		005/G/SPIU/2017-2018)	005/G/SPIU/2017-2018)		
Client			UR-SPIU-ACEs		
Successful bidders			NA		
Financing			WB		
Was the tender planne	d?		No		
Procurement Method	Plan	ned	SS		
	Use	d	Single Source		
	Less	competitive	Was the request for no	No	
	metl		objection approved by the		
ii ii	requ		tender committee?	,	
		ction	Was the request for no	Yes	
			objection approved by RPPA?	(on 04/01/2018)	
Number of bidders			1		
Contract amount	Esti	mated cost	373,000,000		
	Actı	ial contract	NA		
	valu				
Contract Addendum		tract	NA		
			± **		
Planned contract	14/0	1/2018			
signature				-	
Date of contrac	t NA				
signature/					
purchase order					
Contract starting date	NA		* -		
Contractual period	NA				
Extension granted	NA				
Planned contractua	1 14/0	4/2018		(4)	
completion date			*		
Contract completion	ı NA				
date					
Real contractua	Con	tract not yet sig	gned		
completion date			14		
Stage of the Title	of the	What to che	ck	Yes/No	
tender tende	•	×	<u> </u>	(Response)	
1	ement		the timeframes indicated in	the No	
advertised of		^	plan for advertisement respected		
but contracts equip			/after the planned date for publicat		
	up the		meline for contract signing respecte		
signed IoT		3. Was the te	nder document prepared?	Yes	

	Laboratories	4. Was the tender document well prepared	Yes
	for the ACE	according to the standard bidding document?	
	IoT	*Technical specifications/Study for works/ ToRs	
		for consultancy services	
		*The evaluation criteria mentioned in the bidding	
		document was comprehensive and non-	
		discriminative?	
	×	*The payment modalities were noted in the bidding	
		document?	
		Etc	
		5. Tender committee members provide advices on	Yes
		bidding documents before their publication?	103
		6. Has the study for works/ToRs for consultancy	NA
,	a)	been conducted (2 months for ToRs)?	IVA
		7. Was an addendum or corrigendum published in	NA
		case of tender document modified?	IVA
		8. Was the market survey conducted?	No
		9. Was the site for construction of building	NA NA
	060	available	NA
		10. Were expropriation activities (if any) carried	NA
		out in time and well?	NA
	,	11. Has the relocation of electricity, water and	NA
			NA
		communication infrastructure commence if applicable	
		12. Were the evaluation criteria in the tender	Yes
		*	res
		document respected? 13. Are all the documents submitted by the	NA
		successful bidder authentic?	NA
*			NA
		14. According to your assessment, is the successful bidder competent?	NA
		15. Did the contract have adequate provisions to	NA
		1 1	NA
		protect the procuring entity? *Do the TORs have enough safeguards so that no	
		money is lost if there is poor performance?	
		* The performance guarantee is in compliance	-
		with the format in SBD?	
		*Has a warranty clause been incorporated in the	
		contract requiring the supplier to, without payment,	
		repair or rectify defective goods or to replace such	
		goods with similar goods free from defect?	
		Etc	
		16. Was the tender document clear about local	NA
		preference to support Buy made in Rwanda	INA
		Program /if applicable?	
		1 Togram / II applicable:	-

2. Acquisition of books

Description	Response
Title of the tender	Acquisition of books
Client	UR-SPIU-ACEs
Successful bidders	Barnes and Noble Booksellers, Inc



		***	(Provisional as contract not yet si	gned)
Financing			SIDA Projects & World Bank	
Was the tender planned?		•	Yes	
Procurement Method	Plar	ined	ICB	
	Use	d	SS	
	Les	competitive	Was the request for no obj	ection Yes
	met		approved by the tender committee	
	requ		Was the request for no obj	
*		ection	approved by RPPA?	
Number of bidders	00,		1	1
Contract amount	Esti	mated cost	120,000,000 Frw	
	Act		182,33.38 USD (Provisional as	the contract
= · · · · · · · · · · · · · · · · · · ·	valu		not yet signed) around 160,000,00	
	J	tract	NA	30 1111
	Mex down	lendum	1471	
Planned contract		01/2018		
signature	30/0	01/2010		
Date of contract	NA		·	
signature/	INA			
purchase order		96		
Contract starting date	NA	11.**		
	NA		·	
Contractual period	No			
Extension granted	100 100000	04/2018		
Planned contractual	30/0	04/2018		
completion date	NIA			
Contract completion date	NA		DEE: DVC E	DI/762/2019
Real contractual			rmance security REF: DVC-F	IN//03/2018
completion date	-		118, contract not yet signed.	X7/NT-
Stage of the Title of	the	What to check	¥	Yes/No
tender tender		1. Were the	timeframes indicated in the	(Response) Yes
II. Tenders Acquisition	1 01			res
advertised books			an for advertisement respected?	
but contracts			ore/after the planned date for	
not yet		publication)	Airealine Con paraturat signing	Nic
signed			timeline for contract signing	No
-		respected?	1 10	W
			er document prepared?	Yes
*			ender document well prepared	Yes
			e standard bidding document?	
			cifications/Study for works/ ToRs	
		for consultancy		
A			r criteria mentioned in the bidding	
		document wa		
,		discriminative?		
1			modalities were noted in the	
		bidding document?		
			ent?	
		Etc	2	
		Etc 5. Tender com	mittee members provide advices uments before their publication?	Yes



6. Has the study for works/ToRs for consultancy been conducted (2 months for ToRs)?	NA
7. Was an addendum or corrigendum published in case of tender document modified?	NA
8. Was the market survey conducted?	No
9. Was the site for construction of building available	NA
10. Were expropriation activities (if any) carried out in time and well?	NA
11. Has the relocation of electricity, water and communication infrastructure commence if applicable	NA
12. Were the evaluation criteria in the tender document respected?	Yes
13. Are all the documents submitted by the successful bidder authentic?	Yes
14. According to your assessment, is the successful bidder competent?	Yes
15. Did the contract have adequate provisions to protect the procuring entity? *Do the TORs have enough safeguards so that no money is lost if there is poor performance? * The performance guarantee is in compliance with the format in SBD? *Has a warranty clause been incorporated in the contract requiring the supplier to, without	NA
payment, repair or rectify defective goods or to replace such goods with similar goods free from defect? Etc	
16. Was the tender document clear about local preference to support Buy made in Rwanda Program /if applicable?	NA

III. Ongoing contracts

1. Identification of the tender for supply/acquisition of laboratory equipment and chemicals

Description		Response
Title of the tender	i a	Supply/Acquisition of Laboratory equipment and chemicals
Client		UR-SPIU
Successful bidders		LUCAS NÜLLE GMBH
Financing		WORLD BANK
Was the tender planned?		Yes
Procurement Method	Planned	NCB
	Used	ICB
	Less competitive	Was the request for no objection NA
	method through	approved by the tender committee?



		Was the request for no obje	ction NA
objec	HOH		
Ection	nated cost		70 000
7.1-E-0.7-10 T-0.1-0.1-0.1-0.1-0.1-0.1-0.1-0.1-0.1-0.1			· ·
		The state of the s	
value		(2)	
		- Batch 2: 297,388.20 Euros.	
	-	Total contract amount is eq 807,523,929 Frw with reference opening date (03/08/2017) & Buyin rate for 1 Euro = 976.243777 frw	to the bid
		No	
the second contract			
30/05	5/2017		
20/0:	7/2010		
20/06	0/2018		
(0.1		est signature data for the first Data	h & also 60
			na Datell
			er
-			
27101	772017		
Unkr	nown planned	completion due the purchase or	der not vet
		•	,
			order is not
the	What to chec	ek	Yes/No
			(Response)
			No
	procurement p	plan for advertisement respected? (2	
and		re/after the planned date for	_ %
			N.F.
		e timeline for contract signing	No
		1 1 10	V
			Yes
	01 4 51 5 15C W		Yes
		_	
		•/	-
	STATE OF THE STATE		
	2 2 2		
	*The payme	nt modalities were noted in the	
		nt modalities were noted in the ment?	
	*The payme bidding document ttc		
	Estim Actual value Control Adde 30/05 20/06 60 da days - Batt No 29/07 Unkr subm Ongo yet so the	Estimated cost Actual contract value Contract Addendum 30/05/2017 20/06/2018 60 days after contr days after issuance of a Batch 1: 60 days a Batch 2: 60 days a Batch 2: 60 days a No 29/07/2017 Unknown planned submitted to the sup Ongoing contract, eyet submitted to the sup of 1. Were the weeks before publication) 2. Was the respected? 3. Was the terespected? 3. Was the terespected? 4. Was the according to	Estimated cost 615.000,000 Frw Actual contract 827,174.47 Euros - Batch 1: 529,786.27 Euros & - Batch 2: 297,388.20 Euros. Total contract amount is eq 807,523,929 Frw with reference opening date (03/08/2017) & Buyin rate for 1 Euro = 976.243777 frw Contract Addendum 30/05/2017 20/06/2018 60 days after contract signature date for the first Batch days after issuance date of the purchase order for the seccion - Batch 1: 60 days after contract signature date - Batch 2: 60 days after contract signature date - Batch 2: 60 days after issuance date of the purchase ord No 29/07/2017 Unknown planned completion due the purchase or submitted to the supplier Ongoing contract, especially for Batch 2 which purchase yet submitted to the supplier the What to check of 1. Were the timeframes indicated in the procurement plan for advertisement respected? (2 weeks before/after the planned date for publication) 2. Was the timeline for contract signing respected? 3. Was the tender document prepared? 4. Was the tender document well prepared according to the standard bidding document? *Technical specifications/Study for works/ToRs for consultancy services *The evaluation criteria mentioned in the bidding

approved by ITC?	
25. Is the procuring entity satisfied with the	Yes
performance of the contractor/supplier?	
26. Were there any disputes in contract	No
management?	

2. Tender for Supply and installation of laboratory materials and equipment

Description		. 11 2		Response		
Title of the tender				Supply and installation of laboratory materials and		
				equipment		
Client				UR-SPIU		
Successful bidder				- Lot 4: EDIMAP Ltd		
		>		- Lot 5: NEO-TECH SA	*	
Financing			¥.	WORLD BANK & SIDA PROGRAM FUND		
Was the tender planned?				Not planned tender		
Procurement				Not planned tender		
Method	Method			NCB		
		Less con	petitive	Was the request for no objection	NA	
		method t	hrough	approved by the tender committee?		
		request f	or no	Was the request for no objection	NA	
		objection	1	approved by RPPA?		
Number of bio	dders			- Lot 1: One bid received		
				- Lot 2: One bid received		
				- Lot 3: One bid received		
	4			- Lot 4: Two bids received		
				- Lot 5: Three bids received		
Contract amount		Estimated cost		Tender not planned		
		Actual co	ontract	-Lot 4: 73,918,459 Frw		
		value		-Lot 5: 46,296,187 Frw inclusive with a discount		
				of 1.5%		
		Contract	Addendum	No	200	
Planned contract		Tender not planned				
signature						
Date of contract		On 27/12/2018				
signature/		."				
purchase order			Series			
Contract starting		On 27/12/2018				
date						
Contractual period		4 months				
Extension granted		No				
Planned		Tender not planned				
contractual					-	
completion date						
Contract		26/04/2019				
completion date						
Real contractual		Ongoing contract				
completion d			State Colonia			
			What to ch	eck	Yes/No	
the tender	tender				(Response)	



	preference to support Buy made in Rwanda	
	Program /if applicable?	
	17. Were there delays in the execution of the	No
	contract (beyond 30 days for goods and non-	
	consultant services; and 50 days for works and	
	consultant services?)	
ž.	18. Were delayed penalties, if any applied?	NA
	19. Were there any delays in payment of invoices	No
	(beyond 45 days)	
a a	20. Were there any delays in replying	No
	contractor's/supplier's requests (beyond 20 days)?	
	21. Was there any extension of contract duration?	No
	22. Was the extension of contract duration	No
	approved by ITC?	
	23. Were there any increase in contract amount?	No
	24. Were the increase in contract amount approved	No
	by ITC?	
	25. Is the procuring entity satisfied with the	Yes
	performance of the contractor/supplier?	
		No
	by ITC?	Yes

IV. Recently completed contracts None